



Notice of a public meeting of

Economic Development and Transport Policy and Scrutiny Committee

- To:** Councillors Cuthbertson (Chair), D'Agorne (Vice-Chair),
N Barnes, Cullwick, Gates, D Myers, Rawlings and
Warters
- Date:** Wednesday, 18 November 2015
- Time:** Upon the conclusion of the Executive Member for
Environment Decision Session but no sooner than **6 pm**
- Venue:** The Thornton Room - Ground Floor, West Offices (G039)

AGENDA

1. **Declarations of Interest**

At this point in the meeting, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. **Minutes** (Pages 1 - 6)

To approve and sign the minutes of the last meeting of the Economic Development and Transport Policy & Scrutiny Committee held on 15 September 2015.

3. Public Participation

It is at this point in the meeting that members of the public who have registered their wish to speak can do so. The deadline for registering is by **Tuesday 17 November 2015 at 5.00 pm** the working day before the meeting.

To register please contact the Democracy Officer for the meeting, on the details at the foot of this agenda.

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https://www.york.gov.uk/downloads/file/6453/protocol_for_webcasting_filming_and_recording_council_meetingspdf

4. Attendance and Report of Executive Member for Economic Development and Community Engagement (Pages 7 - 10)

The Executive Member for Economic Development and Community Engagement will be in attendance to present a report on opportunities and challenges for York's Economy.

5. Six Month Update on Major Transport Initiatives in York (Pages 11 - 16)

This report provides Members of the Economic Development and Transport Policy and Scrutiny Committee with an overview and update in relation to the major transport initiatives in the city currently being progressed.

6. **Update on Major Developments within York** (Pages 17 - 28)
This report provides Members with an overview and update in relation to the major development projects in the city at this time.
7. **Work Plan 2015/16** (Pages 29 - 30)
Members are asked to consider the Committee's work plan for the municipal year.
8. **Urgent Business**
Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer:

Name- Judith Betts
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For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 **(01904) 551550**

City of York Council

Committee Minutes

Meeting	Economic Development and Transport Policy and Scrutiny Committee
Date	15 September 2015
Present	Councillors Cuthbertson (Chair), D'Agorne (Vice-Chair), Gates, D Myers, Rawlings, Warters and Gunnell (sub for Cllr N Barnes)
In attendance	Councillors Gillies and Waller
Apologies	Councillors N Barnes and Cullwick

15. Declarations of Interest

At this point in the meeting Members were asked to declare any personal interests not included on the Register of Interests or any prejudicial or disclosable pecuniary interests they might have in the business on the agenda. No additional interests were declared.

16. Minutes

Resolved: That the minutes of the last meeting of the Committee held on 22 July 2015 be approved and signed by the Chair as a correct record.

17. Public Participation

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

18. Attendance of Executive Member for Transport and Planning

Consideration was given to the report of the Executive Member for Transport and Planning which he presented setting out his priorities and challenges, in his portfolio area, as they related to the remit of the Committee which included Transport and Highway Strategies, Civil Engineering and Highways and Parking Services.

Members questioned various aspects of the report and the Executive Member and Officers provided the following information:

- That the Inspector involved with the Coppergate traffic regulation had provided sufficient evidence to inform the Council in relation to future work

- Confirmation that the automated email response received from the Traffic Management Team would be examined by Officers
- Confirmed that city wide consultation was not proposed in relation to the Council motion on Congestion. There was however ongoing work and assessments being undertaken in relation to the city's traffic lights and, in particular, an examination of two specific junctions, details of which would be reported in due course
- The Local Transport Plan priorities across the city were due for refresh which would involve public consultation
- That the upgrade of seven roundabouts would compliment the dualling of the Outer Ring Road
- Confirmed that an examination would undertaken of the impact on road surfaces from electric buses
- Confirmed that all options for the road networks would be examined
- That a report on street clutter, inc 20mph signs was due for consideration by the Executive Member in the near future
- Assurances given that the draft Guidelines for A-Boards would take account of small businesses
- That the parking strategy would examine the quality and management of the city's car parks
- NCP were undertaking a trial at the Marygate car park, prior to possible longer term procurement

The Chair thanked the Executive Member for his report and attendance at the meeting.

Resolved: That the Executive Member's report be received and noted.

Reason: In order to keep the Committee informed of the Executive Member's priorities.

19. Attendance of Executive Member for the Environment

Consideration was given to the report of the Executive Member for the Environment which set out his priorities and challenges in his portfolio area for the remainder of the municipal year.

The Executive Member expanded on the contents of his report and Officers and the Executive Member commented on Members questions, the main ones being:

- Detailed mapping work was being undertaken to identify flooding problem areas

- Any blocked gulley's required reporting for further investigation
- Confirmation that a member of the highway team was undertaking a gulley review in the authorities area and that gully cleaning would be carried out before the winter
- Confirmation that all new developments included sustainable drainage systems
- Reference to the shortlisted bid for £11m made for the authority to become one of the exemplar authorities for low emission vehicles
- Noted the request for a balance and enforcement of spaces allocated for the charging of electric vehicles
- That there had been a good reception and track record from taxi drivers in respect of idling vehicles
- That a range of buildings were being examined for their potential in respect of renewable energy
- To ensure that preparatory work is undertaken to ensure that the city can benefit from any future flood defence funding allocations
- A report on the use of existing recycling services would be considered by the Executive Member in November

The Chair thanked the Executive Member for his report and attendance at the meeting.

Resolved: That the Executive Member's report be received and noted.

Reason: In order to keep the Committee informed of the Executive Member's priorities.

20. 2014/15 Finance and Performance Outturn Report

Consideration was given to a report which provided details of the 2014/15 outturn position for both finance and performance across services within City and Environmental Services and Communities and Neighbourhoods.

In particular Officers highlighted the overspend across Transport Services relating to the residual costs involved in the Lendal Bridge trial, loss of parking income and residents parking badges and technical issues at Marygate car park.

In respect of the performance update Officers highlighted the challenge of wage rate trends.

Members questioned aspects of enforcement of parking issues in the Micklegate area which Officers agreed to examine outside the meeting and they confirmed that there would be no impact on parking fines arising from the reduced use of the parking enforcement vehicle.

Resolved: That the report be received and noted.

Reason: To update the scrutiny committee of the latest finance and performance position.

21. 2015/16 Finance & Performance Monitor 1 Report - Economic Development and Transport

Members considered a report which provided details of the 2015/16 forecast outturn position for both finance and performance across the services within City and Environmental Services and Communities and Neighbourhoods.

Officers highlighted the examination of mitigation works to cover the shortfalls in a number of areas.

Members questioned the vacancy and business start up rates and Officers agreed to provide further details direct by email.

Resolved: That the report be received and noted.

Reason: To update the scrutiny Committee of the latest finance and performance position.

22. The Local Sustainable Transport Fund (LSTF)- iTravel York

Members considered a report which analysed the activity and success of York's Local Sustainable Transport Fund (LSTF) programme to date and considered whether the current programme could continue beyond the end of the LSTF2 funding period.

Officers reminded Members of the funding received from Central Government and various local public and private sector sources of funding for LSTF1 to 2015 and the one year additional sustainability transport funding to 2016. Officers confirmed that, in view of the success of the programme, work was continuing to identify possible funding sources to assist with LSTF work streams beyond March 2016.

Members welcomed the comprehensive update report, including the scale of work undertaken, behavioural changes and how these could feed into any future bids. In answer to questions, Officers confirmed that funding was also being sought to maintain the iTravel website and that a further report would be presented to Members following the end of funding in March 2016.

Resolved: That the update report be received and noted.

Reason: To update the Committee on the iTravel programme.

23. Update Report on Implementation of Recommendations from Previously Completed Graduate Business Start-ups, Entrepreneurialism and Higher Value Jobs Scrutiny Review

Consideration was given to a report which provided Members with their first update on the implementation of recommendations arising from the previously completed Graduate Business Start-ups, Entrepreneurialism and Higher Value Jobs Scrutiny Review.

Members considered recommendations (i) to (ix) of the review, at Annex A of the report. In respect of recommendation (ix) relating to car parking, Members noted that the car parking issues were outside the Universities control however it was noted that an examination could be made of how the available parking was allocated for start-up businesses.

Resolved: (i) That the report be received and noted.

- (ii) That recommendations (i) to (viii) of the Scrutiny Review be signed off and recommendation (ix) be brought back for further consideration following the outcome of discussions with the University.

Reason: To raise awareness of those recommendations which are still to be fully implemented.

24. Work Plan 2015/16 including Scrutiny Reviews

Consideration was given to the Committee's work plan for the remainder of the current municipal year.

The Scrutiny Officer confirmed that it was hoped to take the Overview Report on the Low Emissions Strategy, including the update on Air Quality to the Committee's next meeting on 18 November. Also that the Update Report on Universal Credit was being slipped to 19 January 2016, to align with work undertaken by North Yorkshire.

Members referred to the new decision making arrangements and in particular pre-decision scrutiny and how the Committee could feed into the parking strategy for the city and its effect on congestion and air quality.

Resolved: That the Committee's work plan be received and noted subject to the above changes.

Reason: To keep the Committee updated on their workload for the remainder of the current municipal year.

Cllr C Cuthbertson, Chair

[The meeting started at 5.30 pm and finished at 8.25 pm].

**Economic Development and Transport Policy & Scrutiny
Committee**

18 November 2015

Report from Cllr Keith Aspden

**Deputy Leader of the Council (as Executive Member for Economic
Development)**

Opportunities and Challenges for York's Economy

York is an excellent city for businesses to set up and operate in and we have many advantages. Our local population has the highest level of skills in the north of England (as measured by the proportion of degree educated population). We also have excellent connectivity, we are within 2 hours of most of the large cities in England by rail including London. We also have natural advantages in the insurance, rail, tourism and education sectors. We know that these many of these sectors (particularly the rail and insurance sectors) are forecast to grow strongly at the national level in the coming years.

We also have very low levels of unemployment when compared with others in the region and nationally, which is great for our residents.

But we also have barriers to growth. From a council perspective, our principal challenge is falling wages in the city. The most recent statistics from the ONS show that average wages in York fell in the last year. This is a concern for us and particularly striking given the connectivity of York and our residents skills.

We are awaiting an update of the ONS statistics on wages, which are due to be released next month. However, the current baseline forecast for the local plan will continue to fall. This is not necessarily an issue around living wage, and we know that York performs well in this regard but more an issue of forecast growth in sectors in lower-paid sectors such as tourism and care, which are still very important to us and our economy will outstrip growth in high value sectors.

Economic Strategy

We need to ensure that the conditions are right for high value jobs in the city and address the barriers to creation of these jobs. This includes needing to address the availability of high quality office space (particularly in the city centre) that employers in high value sectors need or the nature of our own contracts with suppliers who will be based in the city.

We are currently working with the York Economic Partnership and businesses to refresh our economic strategy, with a real focus on high value jobs. I'm pleased that this scrutiny group are involved in this.

Availability of land for businesses

On the availability of land, we are developing the case for York Central, the area of brownfield land around the station. We are also looking at other potential sites in the city and I am pleased that both the Guildhall and Southern Gateway sites progressed at last month's Executive committee meeting. This is something that York has been talking about for a long time and this administration is keen to do what it can to ensure that this site is delivered. Especially as it is such an important component of addressing the availability of good quality office space and housing in the city. We estimate that successful delivery of York Central could lead to a boost in our local output by just over £1bn for York and the wider region and an additional 6,000 high quality jobs in the city.

Make it York

Make it York began trading in April 2015 and is responsible for York's destination and cultural marketing and the city's economic development. Since the creation of Make it York, there have been a number of board and shareholder meetings and these are monitoring the progress of Make it York against its service level agreement. Given the need to bring new high value businesses to the city and to ensure sites like York Central, Guildhall and Southern Gateway are a success, I am particularly interested in their work on inward investment. I am aware that they are due to complete work in this area in January and I am looking forward to seeing progress in this area.

Business Improvement District

I am also highly supportive of a strong city centre. In many ways, this is the shop window for the city and we are keen that it continues to thrive in a challenging environment where there is increasing competition from the internet and out of town shopping. If the vote is successful, the Business Improvement District will be a catalyst to ensure a vibrant and profitable future for our city centre. The ballot is currently underway, and we will know the result later in the month.

Business friendly council

Although we recognise that we need to make progress on the big strategic issues, it is also important that we get the basics right.

Earlier in the year, the Joint Administration set out a twelve point plan of what we wish to achieve together. Included in this twelve point plan was our desire to be a business friendly council, making it easier to bid for council procurement contracts and promoting green jobs.

I am currently consulting businesses in the city on their perceptions on the council. Officers will be reporting to me on next steps at my Executive member decision session in December.

Work is also ongoing to simplify the procurement process where it is possible to do so. Opportunities continue to be advertised and, wherever possible, are being offered in “lots” to enable smaller businesses to bid for these opportunities. The challenge is to encourage local SME's whilst still obtaining value for money. Guidance on the tendering process is being made available to local businesses and the procurement team are regularly attending both the FSB and the Chamber to identify potential barriers and work towards removing them.

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Economic Development and Transport Policy and Scrutiny Committee

18th November 2015

Report of the Acting Director of City & Environmental Services

An Update Report on Major Transport Initiatives in York

Summary

1. This report provides Members of the Economic Development and Transport Policy and Scrutiny Committee with an overview and update in relation to the major transport initiatives in the city currently being progressed.
2. Separate reports on individual transport schemes are presented to the Executive Member for Planning and Transport on a regular basis. The overall capital programme is monitored through the year with the latest report submitted to the November Executive Member Decision Session.

Local Transport Plan (LTP)

3. The city's third Local Transport Plan (LTP3) sets out the transport strategy for the city and the measures to be progressed in the short-term (2011-2015), medium-term (2015-2021) and long-term (2021 -2031), under the following strategic themes:
 - Provide Quality Alternatives (to the car).
 - Provide Strategic Links
 - Implement and Support Behavioural Change.
 - Tackle Transport Emissions.
 - Improve Public Streets and Spaces
4. The Council has approved a new Council Plan in October which focuses on the following key objectives:
 - **a prosperous city for all** - where local businesses can thrive and residents have good quality jobs, housing and opportunities

- **a focus on frontline services** - to ensure all residents, particularly the least advantaged, can access reliable services and community facilities
 - **a council that listens to residents** - to ensure it delivers the services they want and works in partnership with local communities
5. The Transport Service is reviewing its priorities to achieve these aims. The overarching principle to encourage more people to travel sustainably remains at the heart of the work undertaken but there will also be a focus on making the most of the existing infrastructure to maximise the capacity of the road network for all road users.
6. The programme for a refresh of the Local Transport Plan to ensure that it aligns with the Local Plan and Local Government Devolution initiative will be confirmed when the timing and outcome of these is clearer.

Update on Transport Activities

7. The Transport Service is currently progressing a wide range of transport initiatives and improvements across the city using Local Transport Plan, Local Sustainable Transport Fund, Better Bus Area Fund and Council resources. The latest update on the Transport Capital Programme was presented to the 12 November Executive Member for Planning and Transport Decision Session. The following projects are currently being progressed:
- **A19 Pinch Point Phase 1 A64/A19 - complete** - Major improvement to junction to reduce queuing in the area and reduce journey times for bus services from the south. It is anticipated that consultation on phase 2 of the project will commence when the timescale for the delivery of the access junction to the Germany Beck development is confirmed.
 - **Haxby to Clifton Moor Cycle Route - opened** in April 2015- £1.3m project to provide a cycle route adjacent to the Outer Ring Road to reduce severance of the communities by the high volumes of traffic in the area.
 - **Clarence Street/Lord Mayor's Walk junction improvements** – Progress on the scheme to widen Clarence Street and provide additional signal capacity has been slower than originally anticipated to enable alternative utility diversion options to be considered. Subject to a satisfactory solution being established the work will commence in early 2016.

- **Rougier Street Bus Shelter upgrade** – The planned replacement of the shelter has been delayed by the sale and subsequent refurbishment of Roman House. The timescale for this has now been confirmed with the shelter replacement planned to be undertaken in early 2016.
- **Other Capital Transport Projects**
 - Burdyke Avenue Layby - complete
 - Askham Bryan College cycle link – complete
 - Clifton Moor Pedestrian & Cycling Link Improvements – complete
 - Osbaldwick Primary Safe Routes to School – complete
 - Jockey Lane Cycle Route – under construction
- **Traffic Signals Improvements** – The trials of new detection equipment are going well. The aim is to roll out the new technology to further junctions later this financial year
- **Vehicle Activated Signs Review** – review ongoing – to be reported to the November Decision Session.
- **Review of parking restrictions** – Annual Review of Traffic Regulation Order Requests now well underway, 84 items to be considered by the Director for progression.
- **ULEV Exemplar City – York** Shortlisted as one of 12 cities across the UK to be able to bid for £35m of funds to provide measure to encourage the take-up of low emission vehicles. Final bid submitted on 2 October.
- **Festival of Cycling** – 12/13 September (Saturday affected by poor weather but Sunday very busy tying in with Sky Ride – approx. 8,000 registered on Sky Ride)
- **iTravel** – Approx. 7,000 Personal Travel Planning visits to properties in the Holgate/Poppleton area. Continued activities to promote sustainable transport options in the city including Business and School Travel Planning, Bike Belles Cycling initiative, iTravelyork website and journey planning tool.
- **Streetworks** – Significant increase in maintenance and new supply activity due to development e.g. St. Leonard's Place and City Fibre supplies in Clifton and Rawcliffe

- **Network Management – Highway Regulation** – continued regulatory activity dealing with obstructions, skips, scaffolding, Temporary Traffic Regulation Orders, events (Tour de Yorkshire) etc.

Future Programme

8. Recent reports to the Executive and Executive Member Decision Session provide the principle new areas of work for the service for the remainder of the year.
9. Coppergate – The reintroduction of a camera enforced traffic restriction on Coppergate with the times altered to 8:00am to 6:00pm (7 days) was approved at the Executive on 29 October. Future reports will be presented for approval following consultation on the revised restriction and the proposed signage.
10. A Boards – Approval for the consultation with key stakeholders on the introduction of a licensing arrangement for A Boards in suitable locations across the city was granted in September.
11. Park & Ride Procurement – Approval to procure the Park & Ride Service was granted in September. The formal process will start shortly with the expectation that the new service will commence in February 2017.
12. City Centre Network Management – An update on the review of traffic restrictions in the city centre is the subject of a report to the 12 November Executive Member for Planning and Transport Decision Session. Options for further investigation are presented for approval on the following items:
 - Extending loading and unloading only periods either side of the pedestrian zone (excluding Stonegate and The Shambles)
 - Standardise the general vehicle access restriction outside the daytime pedestrian zone / loading period hours(excluding Stonegate)
 - Extending the period of the road closure at the Nessgate / Spurriergate junction into the evening or through the night
 - Blue badge and Green permit access to the pedestrian zone
 - Piccadilly / Pavement / Stonebow vehicle access and enforcement

13. Speed Management - An update on the management of speeding complaints in the city is the subject of a report to the 12 November Executive Member for Planning and Transport Decision Session. The report is split into 3 parts addressing the partnership work with the Police and Fire Service, proposed engineering measures for sites prioritised through the speed management process and a review of the Vehicle Activated Signs across the city.
14. Transport Systems Renewal Programme - An update on the maintenance of traffic signals and the provision of vehicle detection equipment is the subject of a report to the 12 November Executive Member for Planning and Transport Decision Session. Subject to approval it is proposed to allocate funding for the maintenance of traffic signals over the next 5 years from the Integrated Transport Block of the Local Transport Plan. This will ensure that the traffic signals continue to manage traffic effectively and reliably with the lowest revenue cost.
15. Future Reports – Reports reviewing the Strategy and Operation for Parking in the city and the strategy for investment in cycling are proposed to be presented in early 2016. There will also be reports on the Annual Review of Parking Restrictions and updates on the delivery of the Transport Capital Programme.
16. Major Transport Schemes – (Outer Ring Road upgrade, York Central Access, York Station Frontage Upgrade). Subject to the outcome of the devolution debate reports will also be brought forward on these major transport schemes currently planned to be delivered through the West Yorkshire Plus Transport Fund.

Transport Service Budgets

17. There are a number of major challenges to maintaining the current level of service within the Transport Service in 2016 and future years. The Transport Service is currently undergoing a restructure principally to address the ending of the LSTF funding in March 2013 which will see a reduction of 8 posts out of the current 14 covering the promotion of sustainable transport in the city. Anticipated budget reductions affecting discretionary services such as CCTV, Supported Bus Services and School Crossing Patrols will also need to be investigated as part of the process to set the Council budget for the next 4 years. Further reports will be brought forward for these service areas.

Consultation

18. Not applicable as this item is for information only

Options

19. Not applicable as this item is for information only

Council Priorities

20. These transport initiatives accord with the Council's priorities relating to a prosperous city for all by improving access and reducing journey times for residents, a focus on frontline services such as the maintenance of traffic signal equipment and a council that listens to residents through consultation on projects and initiatives.

Implications

21. There are no financial, human resources, crime and disorder, information technology, property or other implications directly associated with this information only report.

Risk management

22. Not applicable as this is an item for information only.

Recommendation

23. That the Committee note the present position in relation to major transport initiatives in the city.

Reason: To inform Members of major transport initiatives in the city.

Author:

Tony Clarke
Head of Transport
Tel: 551641

Chief Officer Responsible for the report:

Neil Ferris
Acting Director of City and Environmental
Services

Report
Approved



Date

10/11/2015

For further information please contact the author of the report

Wards affected – ALL



Economic Development & Transport Policy
& Scrutiny Committee

18 November 2015

Major Projects Update November 2015

Report of the Acting Director of City and Environmental Services

Summary

1. This report provides Members with an overview and update in relation to the major development projects in the city at this time. As we are conscious that this is the first time the Economic Development & Transport Policy & Scrutiny Committee have considered this paper since the election, we have tried to provide more background on the major projects than we usually do.

Background

2. A key issue in the economic data in the City of York is falling real wages. Whilst there are a number of reasons for this. Availability of appropriate business space is clearly an issue in the city.
3. Evidence from the local plan economic forecasts shows that unless we see a step-change in high-value sector employment, such as financial and professional services, engineering and bioscience, the average wage levels in the city will continue to fall. This is because growth in low wage sectors such as tourism and health and social care will outstrip growth in higher value sectors and reduce the average wage in the city.
4. There is evidence in that employers in high value sectors place significant value on city centre space close to good transport links. A recent example of this is the work by centre for cities on the future role of the city centre (<http://www.centreforcities.org/publication/beyond-the-high-street/>).

5. Whilst the Local Plan will be an important part in addressing this, there are already a number of major projects that are currently underway in the city. This includes:

- York Central
- Southern Gateway
- Guildhall
- Community Stadium

York Central

What is the opportunity?

6. The York Central site has long been considered a prime business location for high value sectors and is at the core of the Northern Powerhouse, under an hour from Newcastle, and once HS3 improvements are complete, under an hour from Manchester.
7. There is considerable pent up demand within York, and its wider region too, as a city which has virtually all the ingredients to deliver significant inward investment, but which has been held back by available quality office space for businesses to locate.

What are the estimated benefits?

8. A developed York Central will deliver game-changing high value economic growth for the region. Unlocked by Enterprise Zone status, the site would deliver:
- 108,000m² of additional grade A office led commercial space for private sector growth,
 - Estimated 6600 full-time employment high value jobs in industries such as professional services, insurance and high value rail, and

£1.16 billion direct Gross value Added (GVA) uplift from the commercial phases alone. With strategic alignment of planned transport improvements that would also be delivered as part of site regeneration, the benefits and job opportunities would be felt across the Local Enterprise Partnership (LEP) and the North.

What has been happening in the last six months and what are the next steps?

9. Housing Zone status was awarded in the spring and The Homes and Communities Agency (HCA) have confirmed potential equity investment of £9.2m. They are also considering a grant application for £365k to support the resourcing of the project team and specialist advisors.
10. We have been working with partners to make the opportunity of York Central a reality. Earlier this year, we signed a memorandum of understanding with Network Rail, and we are now working with the National Railway Museum and the HCA to craft a comprehensive approach to the delivery of the project and to pursue additional external funding opportunities.
11. The project is being led at Corporate Management Team by the Director of City and Environmental Services supported by the Assistant Director of Finance Property and Procurement and we have now employed a full time project manager and a dedicated project team for York Central to be able to resource the project appropriately. We have submitted a bid for York Central to become an Enterprise Zone with support from the York North Yorkshire and East Riding LEP.
12. Following an assessment of the site, we have withdrawn an application for flood protection funding from the Leeds City Region Local Enterprise Partnership growth fund as it was found that this work is not required.
13. A grant of £50k has been agreed with a further bid for £200k under consideration from the Cabinet Office/Local Government Association One Public Estate programme with funds to support the formation of a delivery partnership and early enabling work.
14. Work is ongoing to assemble third party land holdings to enable full scheme development.
15. A Lead Member Group has been established on York Central, and meets quarterly.

16. The Local Plan Working Group will be receiving a report at their next meeting proposing a York Central Policy to be included in the Local Plan.
17. A report will be taken to December Executive seeking agreement to progress with partner negotiations, to continue land assembly activities and commence a public consultation to inform the development of a Planning Framework.
18. We will continue to provide updates to this group on progress.

Southern Gateway

What is the opportunity?

19. The Southern Gateway area covers the length of Piccadilly, the Coppergate Shopping Centre and the Eye of York and runs through to St George's Field and the Foss Basin. Much of the area is of low quality with significant dereliction and underdevelopment and yet the area has great potential in both its location and its historic built assets. The area sits largely within the city walls and within the Historic Core Conservation Area, at the confluence of two rivers, the Ouse and the Foss.
20. The area contains a substantial amount of public estate with three Museums/attractions (Castle Museum, Fairfax House and the Jorvik Viking Centre), three court buildings, many listed structures and a historic monument of international significance (Clifford's Tower).
21. The vision being developed for the area will help to achieve the effective regeneration of this strategically important location in the city and will coordinate development of wider socio-economic benefits. This is based on a mixed use, quality development with significant civic and public space.

What are the estimated benefits?

22. Detailed economic benefits will be developed as part of this project. Benefits will include increased footfall, improved car parking provision, promotion of the use of sustainable transport, public realm improvements (including the setting of Clifford's Tower) and retail, office and residential space.

What has been happening in the last six months and what are the next steps?

23. Officers have been developing advice on the next steps for the Southern Gateway. Last month's executive agreed for further work to be undertaken to:
- Establish a dedicated project team to lead the work. A project Manager will lead the project and pull together contributions from officers across Property, Planning, Legal, Finance and Procurement. A part time Project Officer will provide support to the wider team.
 - Undertake engineering feasibility
 - Undertake archaeological feasibility to develop a costed proposal for a dig.
 - Explore planning constraints and develop a suitable approach to planning issues.
 - Undertake a market assessment.
 - Develop a high level spatial plan for the area and a 3D visualisation for the area.
 - Undertake a Development Appraisal.
 - Develop a comprehensive business case
 - Explore a range of commercial delivery mechanisms.
 - Prepare for a public consultation.
 - Prepare a Conservation Statement for St George's Field & the Foss Basin.
 - Undertake a development appraisal.
24. The cost of this work is estimated at £185k.

Guildhall

What is the opportunity?

25. City of York Council moved out of the Guildhall to West Offices, in April 2013. Since that time we have been developing options for the future of the Guildhall, compatible with our retained use of the council chamber for full council meetings.
26. A key consideration has been to achieve a re-use which generates economic benefit for the City and improved public access to the riverside.

27. The site could potentially see a mixed use development with 1350m² of office space, the Guildhall, council chamber and meeting room spaces and 650m² of leisure (restaurant / cafe bar) space on the riverside with the creation of a new publicly accessible riverside courtyard garden.

What are the estimated benefits?

28. The option recently agreed by Executive is estimated to generate £66 million of additional annual GVA for the York and the surrounding area local economy by 2029.
29. These estimates are based on the high value job creation in the computing and information services and media sectors over the period, as modelled by the North Yorkshire Regional Econometric Model.
30. The additional benefits of creating a hub venue for business to collaborate and work with our Universities will also be explored.

What has been happening in the last six months?

31. The project review, which was requested by Executive on 30 July 15, has been completed involving the Corporate & Scrutiny Management Policy & Scrutiny Committee as directed.
32. The review provided a detailed summary of the background and feasibility work to date, which was presented to the Corporate & Scrutiny Management Policy & Scrutiny Committee meeting on 14 September, in preparation for the informal meeting on 16 September where external experts were also invited to advise members.
33. In discussion and considering the 4 options put forward members of the CSMC felt that the following factors were the most important considerations in securing the future of the Guildhall complex :
 - future flexibility compatible with the heritage status of the building
 - public / community access
 - ongoing council use secured
 - protecting the heritage
 - creating high value jobs
 - the best rental income

34. On this basis the scrutiny committee made a clear recommendation to Executive for option 4 a scheme offering serviced managed office space in conjunction with virtual office / business club services, based on a refurbished annex, with an additional floor added. This option takes advantage of the character spaces that would be created for hot desks / break out space allowing high density occupation.

Summary of costs of preferred Guildhall Option

	£'000
Income	
Projected rental income	£362 pa
Cost	
Capital Costs	£9,850
Funding	
Approved Capital Budget	£1,350
Projected Capital Receipt	£2,767
Prudential Borrowing Funded by Rental Income	£5,898
GVA to Yorks and Humber Economy by 2029	£66,000

35. Following Executive approval a Design Team led by architects Burrell Foley Fischer have been appointed to undertake detailed design development. It is anticipated that the scheme will be reported back to Executive in summer 2016 for approval to proceed.
36. Further and ongoing consultation will be integral to the projected development and will target both specific stakeholder groups and York residents.
37. Executive also agreed that CSMC should continue to be consulted as the project is developed.

Community Stadium

What is the opportunity?

38. The core project objectives are to provide a new Community Stadium within a new leisure facility complex on the grounds of the existing Huntington Stadium / Waterworld swimming pool. This project represents an opportunity to create one of the country's most far reaching community stadium complexes. The range and extent of community facilities and services proposed with limited reliance on public sector funding will be a first in the UK.
39. It is a corporate priority of the City of York Council to build a community stadium for the City. This ambition is also set out as a core policy of the Council's draft Local Development Framework (LDF) and Active York's Leisure Strategy. There is a genuine need for a new stadium in the City.
40. The long-term future of professional sport in the city is under serious threat, as is that of the City's largest athletics club. These club's play a significant role in the delivery and development of community and grass roots sport in the city.

What are the estimated benefits?

41. The scheme will create around 200 jobs including match and event day staff that will help operate the stadium during large events; this is equivalent to 165 Full-Time Employment jobs (FTE). There will also be additional temporary construction jobs created during the build phase. During the construction period the development will generate a range of employment opportunities. At the peak of the construction programme, there would be up to 250 people on the site. The construction will also provide eight apprenticeships and six job opportunities for unemployed people.
42. The new stadium has the potential to increase supporter demand and attendance numbers. Evidence suggests that the new stadium could generate from 20% - 40% increase in visitor numbers.
43. A 20% increase in visitor numbers to the stadium will equate to 4,200 additional visitors per year from outside the City of York.

44. Between £129,831 & £259,662 additional expenditure could be generated per annum from the stadium, based on a range of 20% to 40 % increase in attendance at matches.

45. The new stadium will be a positive community focal point for the city which will instil pride and will be an important cultural asset.

The stadium will have spaces available for community hire at an affordable rate and will also be the location for public sector training courses and networking events.

What has been happening in the last six months? What are the next steps?

46. In the last six months of the project progress has been made as follows:

- An archaeological dig took place at the stadium site in May/June.
- The new county standard athletics track opened at the University of York campus in June and City of York Athletics Club have been using for training and events.
- The Judicial Review period expired and Secretary of State approval was received in respect of the full planning application.
- The Council confirmed its commitment to Yearsley Pool and redefined the full Project Programme Plan associated with the project.
- York City Knights signed their stadium and associated agreements with the Council in July.
- All appropriate planning conditions have been discharged that allow the commencement of early works on the stadium site to begin in November. This will see the demolition of Huntington Stadium and Waterworld and work to extend the Monks Cross P&R site.

47. The next steps involve:

- The completion of early works throughout November 2015 to February '16.

- Full Executive approval to be sought and received to enable the signing of the full Design, Build, Operate and maintain (DBOM) contract.
- Full construction to begin Spring 2016.

Options

48. This report is provided for information only.

Council Plan

49. This report is linked to the Prosperous City for All element of the Council Plan 2015-19

Implications

50. This report is presented for information only and there are no known legal, financial, human resources or other implications directly associated with the recommendation in this report.

Risk management

51. There are no known risk implications associated with the recommendation in this report.

Recommendations

52. The Committee is asked to note and comment on the information provided in this report.

Reason: To ensure scrutiny members are informed of major projects in the city.

Contact Details

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Wards Affected:

Chief Officer Responsible for the report:

Neil Ferris
Acting Director
City and Environmental Services

Report Approved ✓
Date: 09/11/2015

All

For further information please contact the author of the report

Abbreviations

CSMC – Corporate & Scrutiny Management Policy & Scrutiny Committee

DBOM – Design, Build, Operate & Maintain

FTE – Full-Time Employment

GVA – Gross Value Added

HCA – Homes & Communities Agency

HS3 – High Speed 3

LDF – Local Development Framework

LEP – Local Enterprise Partnership

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Economic Development & Transport Policy & Scrutiny Committee Draft Work Plan 2015/2016

Meeting Date	Work Programme
17 June 2015 @ 5.30pm	<ol style="list-style-type: none"> 1. Introductory Report including ideas on potential topics for review in this Municipal Year. 2. Update Report on Scrutiny Arrangements around Make it York. 3. Attendance of the managing Director of Make it York 4. Work Plan 2015/2016
22 July 2015 @5.30pm	<ol style="list-style-type: none"> 1. Attendance of Executive Members for: <ul style="list-style-type: none"> • Transport & Planning (Confirmed) • Housing and Safer Neighbourhoods (Confirmed) to detail their priorities and challenges for 2015/16 Economic Dashboard Update 2. To consider Executive report on Business Improvement District for York City Centre 3. Briefing Report on Economic Strategy. 4. Work Plan 2015/2016
15 September 2015 @ 5.30pm	<ol style="list-style-type: none"> 1. Attendance of Executive members for <ul style="list-style-type: none"> • Transport and Planning (Slipped from July, Confirmed) • Environment (Confirmed) 2. End of Year Finance & Performance Monitoring Report (Patrick Looker) 3. 1st Quarter Finance & Performance Monitoring Report (Patrick Looker) 4. Overview Report on Low Emissions Strategy including update of Air Quality Action Plan (Mike Southcombe) 5. Update report on iTravel (Neil Ferris) 6. Update Report on Implementation of the Recommendations in Higher Value Jobs Scrutiny Review (Mark Alty) 7. Work Plan 2015/2016

18 November 2015 @ 5pm	1. Pre-decision Call-In. Air Quality Action Plan 3.
18 November 2015 Not before 6pm	<ol style="list-style-type: none"> 1. Attendance of Executive Member for Economic Development and Community Engagement. 2. Six Monthly Update Report on Major Transport Initiatives 3. Six Monthly Update Report on Major Developments within the city 4. Work Plan 2015/2016
19 January 2016 @ 5.30pm	<ol style="list-style-type: none"> 1. Work Plan 2015/2016 2. 2nd Quarter Finance & Performance Monitoring Report (Slipped from November) 3. Economic Dashboard Update 4. Update on Implementation of Recommendations in Online Skills / E-Commerce Scrutiny Review 5. Work Plan 2015/2016 including scrutiny reviews
16 March 2016 @ 5.30pm	<ol style="list-style-type: none"> 1. 3rd Quarter Finance & Performance Monitoring Report 2. Update Report on Universal Credit 3. Economic Dashboard Update 4. Work Plan 2015/2016
20 April 2016 @ 5.30pm	1. Work Plan 2015/2016
18 May 2016 @ 5.30pm	<ol style="list-style-type: none"> 1. Six Monthly Update Report on Major Transport Initiatives 2. Six Monthly Update Report on Major Developments within the city 3. Work Plan 2015/2016